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IN THE  
**Supreme Court of the United States**

OCTOBER TERM, 1986

DAVID GASAWAY, *d/b/a*  
SUBURBAN SEALING COMPANY,

*Petitioner,*

*v.*

LABORERS' PENSION FUND AND LABORERS'  
WELFARE FUND OF THE HEALTH AND WELFARE  
DEPARTMENT OF THE CONSTRUCTION AND GENERAL  
LABORERS' DISTRICT COUNCIL OF CHICAGO  
AND VICINITY,

*Respondents.*

**PETITION FOR WRIT OF CERTIORARI  
TO THE UNITED STATES COURT OF APPEALS  
FOR THE SEVENTH CIRCUIT**

MICHAEL E. AVAKIAN  
Center on National Labor Policy, Inc.  
5211 Port Royal Road  
North Springfield, Virginia 22151  
(703) 321-9180

\* GERARD C. SMETANA  
Ruberry, Palmer, Phares,  
& Smetana  
250 South Wacker Drive, Suite 1600  
Chicago, Illinois 60606  
(312) 876-0120

\* *Attorney of Record for Petitioner*

October 24, 1986

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## QUESTIONS PRESENTED

1. Whether contract formation defenses of duress, fraud in the inducement, and lack of mutuality, all of which were questions left open in McNeff v. Todd, are assertable against a union pension plan, where a twenty-two year old contractor on his first job was confronted with economic coercion by pickets and agents from at least five different unions who demanded that he become unionized by signing a prehire agreement and upon which he resisted by printing his name rather than signing it cursively.

2. Whether federal courts can enforce an illegal union contract, contrary to Kaiser Steel v. Mullins, under which initiation fees and dues are paid directly to union agents, without any written employee authorizations and with actual union knowledge of lack of employee interest, in order to cover up a violation of the explicit provisions of §§ 302(b) and (c)(4) of the Labor Management Relations Act, 29 U.S.C. §§ 186(b), (c)(4).

3. Whether open and notorious non-compliance with a pre-hire agreement, which is conducted by both parties, is known by union business agents, and caused the dismissal of an initial pension fund audit by the union is effective evidence of repudiation of a prehire agreement against a pension plan.



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IN THE  
SUPREME COURT OF THE UNITED STATES  
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David Gasaway, d/b/a  
Suburban Sealing Company

Petition,

v.

Laborers' Pension Fund and  
Laborer' Welfare Fund of the  
Health and Welfare Department  
of the Construction and General  
Laborers' District Council of  
Chicago and Vicinity,

Respondents.

**PETITION FOR WRIT OF CERTIORARI  
TO THE UNITED STATES COURT OF APPEALS  
FOR THE SEVENTH CIRCUIT**

Petitioner, David J. Gasaway, respectfully prays that a writ of certiorari issue to review the judgment and opinion of the United States Court of Appeals for the Seventh Circuit, entered in the above-entitled proceeding on June 25, 1986. A petition for rehearing was denied on September 9, 1986.

**OPINIONS BELOW**

The order and judgment of the United States Court of Appeals for the Seventh Circuit is unreported and is reprinted in the Appendix

hereto at pages xvii and xxvii, respectively. The order denying a timely petition for rehearing and rehearing en banc is reprinted in the Appendix at page xxix, infra.

Memoranda and orders of the United States District Court for the Northern District of Illinois (Leighton, J.), have not been reported. They are reprinted in the Appendix hereto on pages i, vi, and xiii, infra.

#### JURISDICTION

The judgment of the United States Court of Appeals was entered on June 25, 1986 and a timely petition for rehearing was denied on September 9, 1986.

The jurisdiction of this Court to review the judgment of the Seventh Circuit is invoked pursuant to 28 U.S.C. § 1254(1).

#### STATUTES INVOLVED

The relevant portions of the National Labor Relations Act, 29 U.S.C. § 151 et seq., read as follows:



**(f) Agreements covering employees in the building and construction industry**

It shall not be an unfair labor practice under subsections (a) and (b) of this section for an employer engaged primarily in the building and construction industry to make an agreement covering employees engaged (or who, upon their employment, will be engaged) in the building and construction industry with a labor organization of which building and construction employees are members (not established, maintained, or assisted by any action defined in subsection (a) of this section as an unfair labor practice) because (1) the majority status of such labor organization has not been established under the provisions of section 159 of this title prior to the making of such agreement, or (2) such agreement requires as a condition of employment, membership in such labor organization after the seventh day following the beginning of such employment or the effective date of the agreement, whichever is later, or (3) such agreement requires the employer to notify such labor organization of opportunities for employment with such employer, or gives such labor organization an opportunity to refer qualified applicants for such employment, or (4) such agreement specifies minimum training or experience qualifications for employment or provides for priority in opportunities for employment based upon length of service with such employer, in the industry or in the particular geographical area: Provided, That nothing in this subsection shall set aside the final proviso to subsection (a)(3) of this section: Provided further, That any agreement which would be invalid, but for clause (1) of

this subsection, shall not be a bar to a petition filed pursuant to section 159(c) or 159(e) of this title.

29 U.S.C. §186 provides:

- (a) **Payment or lending, etc., of money by employer or agent to employees, representatives, or labor organizations**

It shall be unlawful for any employer or association of employers or any person who acts as a labor relations expert, adviser, or consultant to an employer or who acts in the interest of an employer to pay, lend, or deliver, or agree to pay, lend, or deliver, any money or other thing of value--

(1) to any representative of any of his employees who are employed in an industry affecting commerce; or

(2) to any labor organization, or any officer or employee thereof, which represents, seeks to represent, or would admit to membership, any of the employees of such employer who are employed in an industry affecting commerce....

- (b) **Request, demand, etc., for money or other thing of value**

(1) It shall be unlawful for any person to request, demand, receive, or accept, or agree to receive or accept any payment, or delivery of any money or other thing of value prohibited by subsection (a) of this section.

- (c) **Exceptions**

The provisions of this section shall not

be applicable...(4) with respect to money deducted from the wages of employees in payment of membership dues in a labor organization: Provided, That the employer has received from each employee, on whose account such deductions are made, a written assignment which shall not be irrevocable for a period of more than one year, or beyond the termination date of the applicable collective agreement, whichever occurs sooner.

#### STATEMENT OF THE CASE

This case involves the question whether the defenses of duress, fraud in the inducement, lack of mutuality, and illegality in the formation of a pre-hire contract are assertable against a third-party pension fund.

On April 14, 1982, the Laborers' Pension Fund and Laborers' Welfare Fund of the Health and Welfare Department of the Construction and General Laborers' District Council of Chicago and Vicinity (hereinafter "pension fund") invoked the jurisdiction of the district court under § 301 of the National Labor Relations Act, 29 U.S.C. § 185, and § 502 of the Employee Retirement Income Security Act of 1974, 29 U.S.C. § 1132.

On a record stipulated as the proceedings before the National Labor Relations Board in a representation matter, 13-RM-1381 the parties moved for summary judgment as a matter of law. The district court granted summary judgment to the pension fund and denied petitioner's requests for reconsideration. Appeal to the Seventh Circuit resulted in affirmation.

Petitioner David Gasaway established a company called "Suburban Sealing Company" at the age of twenty in 1978. The business was first operated part-time as a college based business to pave and seal residential driveways. In 1980, the operation became a full-time seasonal operation.

On Gasaway's first (and last) commercial job, paving a bank parking lot, he was confronted by picketers and business representatives from at least five different labor unions. (S.A. 17,63)<sup>1</sup>. These included

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<sup>1</sup>"SA" references are to the Supplemental Appendix in the Seventh Circuit referring to the transcript of deposition testimony taken

Laborers' Local 288, Teamsters Local 673, Operating Engineers Local 150, a Carpenters local and an Electrical Workers local. (SA 63-64, 102-106).

Gasaway was told by the union business agents that "You're with the big boys now. You're doing a big boy parking lot. You got to play like the big boys. You got to be in the union. You have to have union people on this job." (SA 25-26). They were hollering at him. (SA 115-116). Gasaway was also told that if he did not comply with the union demands, his entire job would be shut down and the "union loaders" who worked at the quarry where he obtained gravel, would be ordered "not to load your trucks." (SA 26-27, 101). He was also threatened that "you never can tell what might happen to your trucks when your guys are driving down the street and if you're not in the right neighborhood and if

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before the National Labor Relations Board. "Dep" references are to the actual transcript pages.

you're not dealing with the right people."  
(SA 28).

Gasaway then was told by Joe Griffith, business agent for Laborers' Local 96, that he needed to sign up some of his workers and pay their initiation dues. Gasaway made out two checks of \$25.00 for employees Gary Petranak and Oliver Barnes. Griffith added, "I don't personally give a damn whether you tell them they belong to the union or not." (SA 69). Gasaway also paid the Teamsters \$230.00 and the Operating Engineers \$25.00 for the privilege of operating his own equipment -- as an owner-operator. (SA 128, 152).

Thereafter, Griffith handed Gasaway a "Memorandum of Joint Work Agreement" to sign, which Gasaway refused to do stating, "I'm not signing nothing, I'm willing to sign up a couple of people, like you want, but I'm not signing an agreement." (SA 133). Gasaway called his father, who is a general contractor in the area for advice. He raced to the

jobsite and told the younger Gasaway not to sign the agreement. (SA 71-72).

Griffith then insisted that "You don't have to worry. All the kid has to do is print his name there so we know who we are dealing with." Gasaway repeated that he would not sign the agreement. A "deal" was made to get the job completed. (Dep. 306, 308, 353). Gasaway then printed his name on the document. (SA 71-72).

Employees Petranek and Barnes absolutely refused to join the union and never signed dues authorization documents or application forms to become members of Laborers' Local 288. In fact, they were never told about the payments. (SA 123). As its secretary-treasurer testified, the union was unable to sign them up, fill out pledge cards, or obtain any indication in writing of union support from the two employees when they took the money. (SA 93). Two days later, Gasaway called the union to check if the "supposed"



deal could be used to provide help to run one of his machines. The union said it had no qualified operators. (Dep. 357).

Thereafter, the union never visited any of Gasaway's jobsites, referred any of its members to Gasaway, made any attempt to contact Gasaway for work, or to sign any other agreement. (SA 95, 97).

The only contact between the union and Gasaway arose out of an audit request by the pension fund on May 29, 1981 which was withdrawn when it was brought to Griffith's attention. (SA 279).

The pension fund never sent Gasaway any forms or requested any payments. (SA 145-46). The union never sought subsequent dues on behalf of Petranek or Barnes, never appointed a steward to secure compliance with the agreement (SA 139-43), or provided Gasaway with a copy of the master labor agreement or the trust agreement. (SA 140, 142). None of Gasaway's employees have sought benefits from



the pension fund.

After the pension fund filed suit, Gasaway petitioned the NLRB for a representation election. The Laborers' disclaimed any interest in representing Gasaway's employees on March 25, 1983 before the NLRB.<sup>2</sup> (SA 149-50).

The district court ruled that Gasaway "knew full well the context of the contract presented. That he printed his name believing it was not a signature indicated naivete, but not a lack of meeting of the minds." (App. at iii). The district court also ruled that the payments obtained on behalf of Petranek and Barnes did not violate § 302 of the NLRA, 29 U.S.C. § 186(c)(4).

The court of appeals reasoned that because Gasaway printed his name on the document this did not show a lack of assent to be bound, even though Gasaway did not print his name on

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<sup>2</sup>Whether the disclaimer after the taking of the testimony was timely is presently pending before the NLRB.

the checks made payable to the unions. The court of appeals, agreeing that there was a "confrontation," also ruled that "the 'pressure' present here as well does not constitute duress" (App. at xxv), citing, McNeff v. Todd, 461 U.S. 260, 270 n.9 (1983), and that there was not a repudiation prior to the filing of the representation petition with the NLRB.

Although it specifically noted that Gasaway had raised the issue, the court of appeals completely failed to discuss the fact that it would be enforcing an illegal contract since the illegality of the Laborers' receipt of dues under § 302 should be applied to the pension fund. (See App. at xviii).

## REASONS FOR GRANTING THE WRIT

### I.

THE SEVENTH CIRCUIT CREATED  
A CLEAR CONFLICT IN THE  
CIRCUITS IN FINDING THAT THE  
CONTRACT FORMATION DEFENSES  
OF ILLEGAL "PRESSURE," DURESS  
OR INVOLUNTARY CONSENT ARE  
NOT APPLICABLE TO UNION  
PICKETING AND THREATS TO  
COERCE ENTRY INTO PREHIRE AGREEMENTS

In Woelke & Romero Framing, Inc. v. NLRB,  
456 U.S. 645 n.17 (1982), this Court  
specifically noted that it has not resolved  
the question whether a union has a right to  
use economic pressure such as picketing to  
compel an employer to enter into a prehire  
agreement in the first instance. The  
legislative history to § 8(f) stresses that  
pre-hire agreements must be voluntary. In  
remarks made on the floor of the Senate,  
Senator John F. Kennedy stated:

It was not the intention of the  
committee to require by [§8(f)]  
the making of prehire  
agreements, but rather, to  
permit them, nor was it the  
intention of the committee to  
authorize a labor organization

to strike, picket, or otherwise coerce an employer to sign a prehire agreement where the majority status of the union had not been established. The purpose of this section is to permit voluntary prehire agreements.

104 Cong. Rec. 11308 (July 16, 1958).

The court of appeals determined that under the facts presented herein, duress could not be established as a defense against the pension fund, citing McNeff, Inc. v. Todd, 461 U.S. 260, 270 n.9 (1983). There, this Court determined that when a labor union merely informs a subcontractor that his contract with the general contractor calls for the use of union labor on the jobsite and the general contractor informs him "that he was required to sign the agreement to remain on the project", there is no coercion or unlawful "pressure" within the meaning of § 8(f) of the LMRA, 29 U.S.C. § 158(f), to invalidate the

prehire agreement later reached.<sup>3</sup> Id. at 1755. In McNeff, the Court found it "clear in this case that petitioner entered into the prehire agreement voluntarily." Id. at 1758.

The Seventh Circuit mistakenly confuses the situation in McNeff where a union merely conveys union job requirements to a subcontractor who is already bound to apply union scale with a situation where a union pickets to obtain a prehire agreement from a "stranger" contractor and threatens to interfere with the business until such time as an agreement is signed. Connell Construction Co., Inc. v. Plumbers & Steamfitters, Local 100, 421 U.S. 616, (1975). In the latter case, the union uses its coercive economic power to violate the carefully crafted

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<sup>3</sup>The court of appeals declined to rule whether defenses against the union could be asserted against the pension fund. In Kaiser Steel Corp. v. Mullins, 455 U.S. 72, 83 n.8 (1982), this Court noted that pension funds have no special status and "are subject to the contracting defenses of nonperforming promisors."

provision "that pre-hire agreements were to be arrived at voluntarily, and no element of coercion was to be admitted into the narrow exception being established to the majority principle." NLRB v. Local No. 103, BSOIW, 434 U.S. 335, 347 n.10 (1978).<sup>4</sup>

Merely because prehire agreements are authorized in the construction industry, does not eliminate the defense that they cannot be unlawfully coerced. The type of "pressure" the Court deemed insignificant in footnote 9 in McNeff was that involved in obtaining subcontracting agreements held permissible under § 8(e) in Woelke & Romero Framing, Inc. v. NLRB, 456 U.S. 645 (1982). That case has no relevance here.

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<sup>4</sup>In Connell, the permissibility of union action to obtain subcontracting agreements was found only if "included in a lawful collective bargaining agreement. . . . In this case, Local 100 had no interest in representing Connell's employees. The federal policy favoring collective bargaining therefore can provide no shelter for the union's coercive action against Connell or its campaign to exclude nonunion firm's from the subcontracting market." (citations omitted).

By its decision below, the Seventh Circuit has removed the ability of nonunion contractors to prove duress and lack of mutual assent, viz., lack of voluntariness, in the formation of a prehire agreements to be based on both union statements and such obvious deeds as picketing.

In NLRB v. Local 542, IUOE, 331 F.2d 99, 106 (3d Cir. 1964), cert. denied, 379 U.S. 889, (1964), the Third Circuit held that it is illegal for a union to engage in picketing to obtain a prehire agreement, since this was the use of coercion which was prohibited by Congress. This same result obtained in NLRB v. Hod Carriers, 285 F.2d 397, 403 (8th Cir. 1960), cert. denied, 366 U.S. 903 (1961), in which the Eighth Circuit stated:

Although Congress has given validity to such an agreement, voluntarily entered into by the parties, we find no congressional approval of the use of strikes or picketing to compel execution of a prehire agreement. Indeed the legislative history indicates the contrary to be true.

See also NLRB v. Electrical Workers, Local 265, 604 F.2d 1091, 1100 (8th Cir. 1979).

This reasoning fully comports with this Court's more recent decision in NLRB v. Local Union No. 103, Iron Workers, 434 U.S. 335 (1978). There, the Court held that it is an unfair labor practice for a union to engage in picketing to enforce a prehire agreement where it has not obtained majority status. Id. at 346. This result obtained because to hold otherwise would grant the union rights which are reserved by Congress only for majority representatives. This would cause "top-down organizing," a particular objective that Congress in the Landrum-Griffin Act had attempted to limit. Id. at 346-47, citing Connell Construction Co. v. Plumbers and Steamfitters Local Union No. 100, 421 U.S. 616, 632 (1975).<sup>5</sup>

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<sup>5</sup>The Seventh Circuit also missed the point that a prehire agreement for a jobsite by jobsite employer does not endure indefinitely. The union must establish a new



The Seventh Circuit, by permitting picketing and union threats to obtain a prehire agreement, loses sight of the Congressional objective that § 8(f) is to be a limited exception to the majority principle; under this holding the court of appeals exalts the form of the contract over the substance of what has been rendered. It is obviously inconsistent for a union to be unable to enforce a prehire agreement through picketing, but able to force the signing of a prehire agreement with the same. McNeff simply does not support the Seventh Circuit's result.

Moreover, the situation at bar is not unique. A tremendous influx of union pension fund cases is causing the federal court system to be overwhelmed. The pending 1986 Annual Report of the Administrative Office of the

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majority at each site to enforce a prehire agreement. Contractors, Laborers, Teamsters & Engineers Pension Plan v. F & H Construction Co., 789 F.2d 430 (8th Cir. 1986); NLRB v. Haberman Construction Co., 641 F.2d 351, 366 (5th Cir. 1981)(en banc).

United States Courts reports that, during the year ending June 30, 1986, 5,735 labor related ERISA cases have been filed and 4,789 cases were pending. 5,277 cases were terminated.

Many of these cases involve small employers misled or tricked into signing agreements that later turn out to be entirely different than even bargained for because of the McNeff ruling. In Operating Engineers Pension Trust v. Giorgi, 788 F.2d 620 (9th Cir. 1986), Judge Kozinski in a concurring opinion, notes that small employers have little bargaining power and that the Ninth Circuit is well aware from numerous cases coming before it that business agents (for the very union before it) have repeatedly misled these employers with separate deals and oral arguments, but that the court must enforce the agreements on written terms not specifically bargained for.<sup>6</sup>

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<sup>6</sup>The case at bar is strikingly similar to UMWA, District 4, v. Otis Elevator Co., Inc., 491 F. Supp. 496, 499 (W.D. Pa. 1980), where the union told the employer he could not work unless an agreement was signed. The court

Labor agreements were fundamentally designed by Congress to preserve the full freedom of contract for the parties. H.K. Porter Co. v. NLRB, 397 U.S. 99, 108 (1970). However, in this case, the terms of the master and trust agreements were never conveyed to Gasaway and Gasaway could not have mutually assented to the terms therein. See Caporale, et al. v. Mar Les, Inc., 656 F.2d 242 (7th Cir. 1981). In that case, Mar Les signed memoranda with the union intending for it to apply to only one employee. However, the forms turned out to recognize the union for all employees and incorporated a collective bargaining agreement and trust agreement. The Seventh Circuit refused to enforce the agreements involved in the case on the grounds that, "[w]hile the agreement may have created some limited

contractual relationship between the parties, it did not bind the defendant to a collective bargaining agreement that was never conveyed to the defendant. There was never mutual assent to the terms sought by the plaintiffs." Id. at 245.

In Operating Engineers Pension Trust v. Gilliam, 737 F.2d 1501 (9th Cir. 1984), the Ninth Circuit refused to enforce a pension contribution provision where Gilliam sought to sign up as an owner-operator but was given a prehire agreement to sign rather than the owner-operator form. "Thus, the surrounding circumstances and the intentions of the parties are relevant to determining if a binding agreement exists." Id. at 1504.

Carpenters Amended & Restated Health Benefit Fund v. Holleman Construction Co., Inc., 751 F.2d 763, 770 (5th Cir. 1985), addressed this issue in deciding that a course of conduct and objective evidence can manifest an intent not to be bound by an agreement. "Having declined

to accept the benefits of the agreement, the Corporation should not be bound by its burdens." Id. at 771.

The court of appeals below briefly distinguishes Mar Les and Gilliam by stating that "Gasaway does not claim ignorance of the document he signed; he does not claim misrepresentation regarding its contents." Therefore, mutual assent. Yet, the court absolutely fails to address Gasaway's argument that he was registering his non-consent to be bound to the document by not utilizing his legal signature and printing his name on it for "identification purposes" only, as requested by the Laborers' business agent. This also demonstrates fraud in the inducement and confirms the clear conflict in the circuits.

This court should settle the issue of duress and lack of mutuality in the formation of contracts which it left open in McNeff. By doing so, it can resolve the conflict between the Seventh and the Third and Eighth Circuits

and guide the lower federal courts and the bar into resolving these cases without the necessity of innumerable appeals.

## II.

**IT IS INCONSISTENT WITH  
KAISER STEEL v. MULLINS FOR  
FEDERAL COURTS TO ENFORCE  
CONTRACTS FORMED BY SHAKE  
DOWN PICKETING AND EXTORTED  
PAYMENTS FROM EMPLOYERS WHICH  
VIOLATE PUBLIC POLICY REPOSED  
IN LABOR RACKETEERING STATUTES**

In the case at bar, petitioner Gasaway paid the Laborers' business agent money on behalf of two employees who had indicated no interest in the union and had not signed written authorizations for dues, only after being subjected to "blackmail picketing." Danielson v. Joint Board, ILGWU, 494 F.2d 1230, 1237 n.10 (2d Cir. 1974)(payments where union cannot establish a majority with election).

29 U.S.C. § 186(a)(2) prohibits the payment of money by an employer to any officer of a labor organization who "would admit to membership" his employees. 29 U.S.C. § 186(b) prohibits the request by a union agent to

"demand, receive or to accept" any payment of value from an employer. The facts herein fit none of the listed exceptions in 29 U.S.C. § 186(c).

To have been a legal conveyance, the union or Gasaway would have had to obtain a written authorization from each employee authorizing a deduction from wages for membership dues to the union. 29 U.S.C. § 186(c)(4). Both the union and Gasaway knew that no such authorization existed and the union knew that Gasaway's men refused to be unionized. (SA 29-30, 93). Yet, the union still took the money and the union business agent told Gasaway, "I don't personally give a damn whether you tell them they belong to the union or not." (SA 69). At a minimum, § 302 requires that some employees be union members before payments can be made. United States v. Pecora, 267 F.2d 512, 515 (3d Cir. 1959).

In Kaiser Steel Corp. v. Mullins, 455 U.S. 72, 77 (1982), this court ruled that federal



courts may not enforce illegal contracts. Under this rule, "the parties to an illegal transaction are left where they find themselves. No aid will be extended to either party, either to enforce the illegal bargain which he made, or to get back what he has parted with in performance thereof. . . ." Murray on Contracts, § 344 at 729 (2d Rev. Ed. 1974).

In Kaiser Steel, the company was sued by the union trust fund to recover alleged deficiencies. This court held that Kaiser Steel was entitled to a defense that the underlying agreement upon which the claim was based was illegal under federal law. Id. at 83. There, Kaiser Steel signed a collective bargaining agreement with the United Mine Workers of America and was required to make contributions to the trust funds for each ton of coal it purchased from a non-UMWA organized company. Kaiser claimed that this requirement violated sections 1 and 2 of the Sherman Act,



15 U.S.C. §§ 1 and 2, and § 8(e) of the National Labor Relations Act, 29 U.S.C. § 158(e).

In refusing to enforce the agreement, this Court noted that the "pension fund trustees have no special status which exempts them from the general rule that courts do not enforce illegal contracts. Only Congress could create such an exemption and . . . it has not done so." Id. at 83 n.8. Certainly, courts will not lend their aid to a party "seeking to realize the fruits of an agreement that appears to be tainted with illegality." Continental Wall Paper Co. v. Louis Voight & Sons Co., 212 U.S. 227, 262 (1909).

The events of June 13, 1980 constitute a classic shakedown. Young David Gasaway, on his first commercial venture, found himself and his handful of workers surrounded by hordes of picketers led by at least six veteran business agents, four of whom confronted Gasaway personally, demanding that

he "make a deal" with them (SA. 17, 63-64, 102-106). The "deals" that were offered were quite simple: Gasaway would pay off the business agents, and they would call off the picketers and refrain from taking violent action against Gasaway and his employees. The unions represented by the business agents didn't want to organize workers, they just wanted money, and they were willing to abuse the privileges granted to unions by the federal labor laws in order to get it. (SA. 28, 31-2, 131-8). The prehire agreement was simply a cover to make payments appear to be legitimate.

This situation is representative of a continuing problem in labor relations. In order to combat this form of extortion, Congress added §302, 29 U.S.C. §186, to the N.L.R.A. in 1947. This section was intended,

to combat "corruption of collective bargaining through bribery of employee representatives by employers, ...extortion by employee representatives, and...the possible abuse by

union officers of the power which they might achieve if welfare funds were left to their sole control." Arroyo v. United States, 359 U.S. 419, 425-6, 79 S.Ct. 864, 868, 3 L.Ed.2d 915 (1959). (emphasis added).

Walsh v. Schlect, 429 U.S. 401, 410-11 (1977).

The Senate Report on the proposed amendment clearly demonstrates the intent to invalidate extortion or payoffs of any type. "Employees will also be protected, under the bill, against shakedown picketing." S. Rep. No. 187, 86th Cong., 1st Sess. 13-14, reprinted in I Legislative History of the Labor Management Reporting and Disclosure Act, 409-10 (1959).

This use of fear to obtain money from an employer has led to criminal convictions under 302(a) in other cases. In United States v. Wilford, 710 F.2d 439 (8th Cir. 1983), cert. denied, 104 S.Ct. 701 (1984), union business agents were convicted for taking dues money from transient truckers for permitting them to work. In United States v. Gruttadauro, No. 85-CR-731-1 (N.D.Ill. 1985) on appeal, No. 86-

1722 and 86-1874 (7th Cir. 1986), a Laborers' business agent was convicted under § 302(a) for pressuring an inexperienced contractor to pay him dues on behalf of employees with whom the union had no contract.

The decision below is wrong as a matter of fact and public policy and likely to be of far reaching significance. This Court should grant certiorari to prevent the undermining of Congressional intent and erosion of prior decisions of the Court.

### III.

**OPEN AND NOTORIOUS CONDUCT  
ADVERSE TO THE EXISTENCE  
OF A PREHIRE AGREEMENT  
IS SUFFICIENT CONDUCT TO  
CONSTITUTE REPUDIATION ESPECIALLY  
WHERE NLRB RELIEF IS  
UNAVAILABLE DUE TO EXPIRATION  
OF THE STATUE OF LIMITATIONS**

In McNeff v. Todd, 461 U.S. at 170 n.11, this Court reserved judgment on "what specific acts would affect the repudiation of a prehire agreement -- inactivity overtly and completely inconsistent with contractual obligations, or, as respondents suggest, precipitating a

representation election pursuant to the final proviso in § 8(f) that shows the union does not enjoy majority support."<sup>7</sup>

Here, Gasaway precipitated a representation petition to meet this possibility, but has met the futility of relief before the NLRB for two reasons. First, because the § 10(b) limitations period of the NLRA had expired, the Board is unable to rule on the validity of the § 8(f) agreement and second, because the unfair labor practice question is easily avoided by the union renouncing any employee interest at the RM hearing. All that is left of an employer's effort to contest the underlying validity of the agreement, then escapes review. Thus, Gasaway was left with no avenue of defense against the pension fund.

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<sup>7</sup>The courts of appeal and the National Labor Relations Board are in agreement that a writing is not necessary. E.g. Contractors, Laborers, Teamsters & Engineers Health & Welfare Plan v. Harkins Construction & Equipment Co., Inc., 733 F.2d 1321 (8th 1984); Albuquerque Insulation Contractors, Inc., 256 N.L.R.B. 61 (1981).

The Seventh Circuit stated that "breach of the contract itself is not sufficient to give notice of repudiation. See Iron Workers Local 103 v. Higdon, 739 F.2d 280 (7th Cir. 1984)." (App. at xxvi). The court of appeals also determined that "[h]ere, Gasaway's actions are not sufficiently definite to provide the union with notice that he was repudiating the agreement prior to his written letter of January 25, 1983." (App. at xxvi). In Higdon, the court of appeals held that "no repudiation could take place until the union was informed in some manner that the employer no longer intended to be bound by the agreement." Id. at 282. Moreover, the Seventh Circuit put the burden on the employer "to establish facts which support the repudiation." Id.

This view causes two sets of problems. The first is for employers who contest the existence of a prehire agreement, and the second is for those who seek to void a prehire

agreement.

For the former, these employers not being aware they are bound, would not be expected to convey notice or publicize overtly adverse actions to a union, because there would be no point in doing so. For the latter, the opinion fails to account for union behavior during the interim in response to the employer's efforts to repudiate. In McNeff, the court noted that, in fairness, when "[h]aving had the music," the employer "must pay the piper." But, "[b]y the same token, the union cannot simply accept the employer's performance under a prehire contract without upholding its end of the bargain." McNeff, U.S. at 271. Cf. Holleman Construction Co., 751 F.2d at 770.

At bar, Gasaway continuously acted in a manner inconsistent with any agreement which would have served to repudiate an agreement. If there was indeed an agreement, then the



union was also bound to perform under it.<sup>8</sup>

Here, the record is entirely void of any actions taken by the Laborers' union to abide by the agreement. This is simply because there was no agreement. In fact, when Gasaway rebuffed the pension fund on its audit request of May 29, 1981 (SA 147-148), it is uncontested that he called the Laborers' business agent Griffith to "take care of it."

Gasaway's actions have been open and consistent in not conforming with the operation of a document to which he has always insisted he was never bound. By the same token, the union's actions have been similarly instructive, for it never conducted itself to comply with its terms of the "agreement." The totality of the circumstances failed to be observed by the court of appeals.

Since, there is no basis to argue that

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<sup>8</sup> "But when such an agreement is voluntarily executed, both parties must abide by its terms until repudiated." McNeff, 461 U.S. at 271.



Gasaway has reaped benefits from the prehire agreement and is now seeking to "avoid paying the bargained-for consideration." McNeff, at 271, the court of appeals erred in finding that he must comply with its terms.

### CONCLUSION

This matter is one of first impression for the court which involves the interpretation of a special class of labor contracts that inequitably affects employers in the construction industry. For this reason, petitioner respectfully requests that a writ of certiorari issue to review the judgment of the court of appeals.

Respectfully submitted,

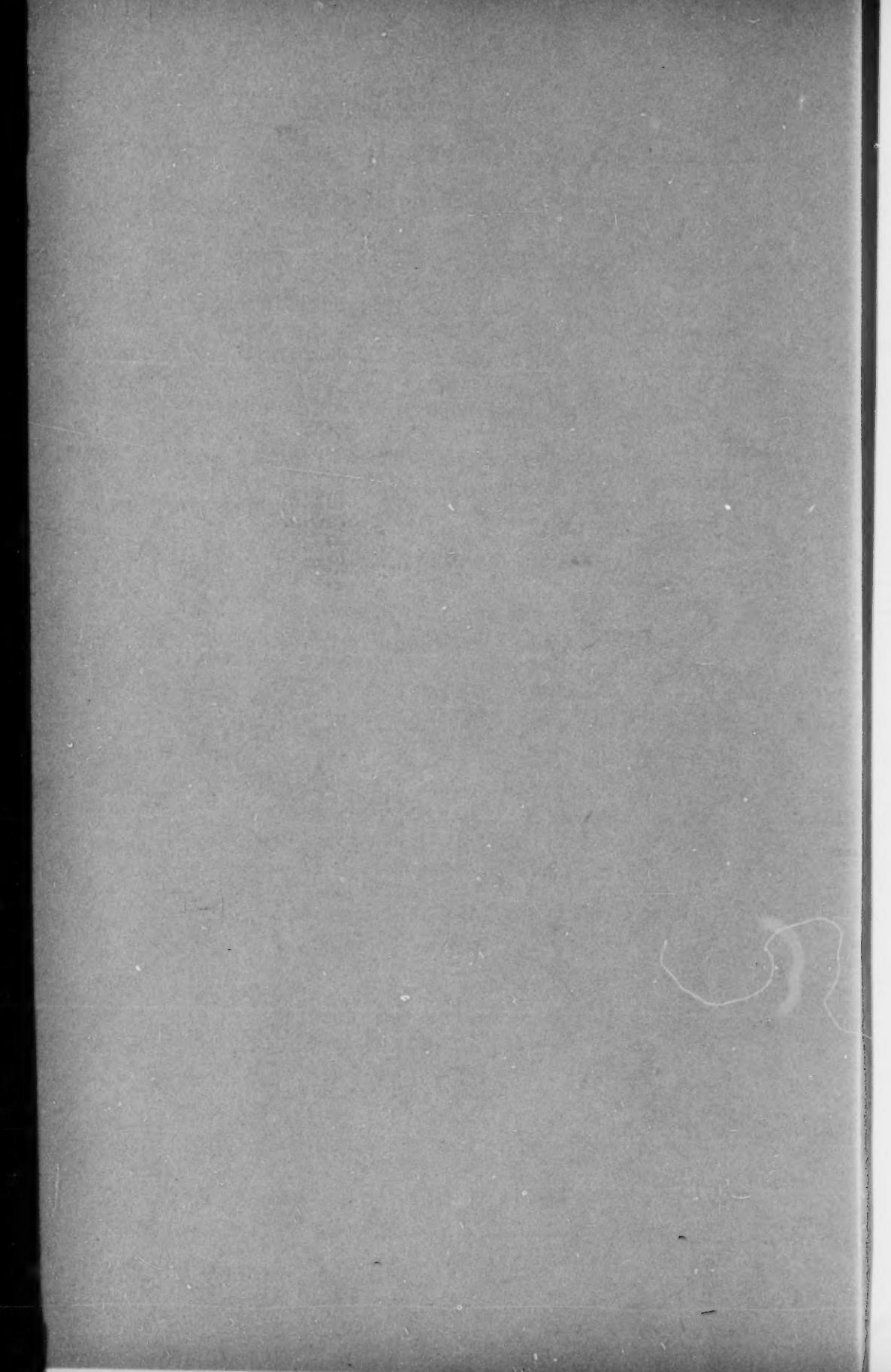
Michael E. Avakian  
Center on National Labor  
Policy  
5211 Port Royal Road  
N. Springfield, VA 22151  
(703) 321-9180

Gerard C. Smetana\*  
Ruberry, Palmer, Phares  
Smetana & Braun  
250 S. Wacker Drive  
Suite 1600  
Chicago, IL 60606  
(312) 876-0120

\*Attorney of Record for  
Petitioner

October 24, 1986





UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF ILLINOIS

ORDER

This cause is before the court on cross motions for summary judgment in plaintiff-trustees' action to collect delinquent fringe benefit contributions pursuant to a pre-hire agreement entered into between the union and defendant employer. It is now incontrovertible that such construction industry agreements are enforceable under Section 8(f) of the Labor Management Reform Act, until rejected or voided by the employer. Jim McNeff, Inc. v. Todd, 103 S.Ct. 1753 (1983). The agreements are lawful even in the face of claims of duress or coercion. Id. at 1758, n. 9.

In the case at bar, defendant signed a laborers pre-hire contract on June 13, 1980, and served written notice of repudiation on January 25, 1983. Prior to rejection, an audit had disclosed that \$14,127.57 was due and owing on individuals stipulated to be

laborers on September 7, 1983. It is this sum which forms the basis for plaintiffs complaint.

The parties do not dispute any material facts, and each moves for judgment as a matter of law. Damages have been stipulated. The sole issue for judicial determination is liability on the pre-hire contract. Plaintiffs argue that there is a signed agreement, and therefore an obligation exists to pay money to the Trust Fund. Defendant submits, however, that he only "signed" his name under duress, and that the agreement is thus unenforceable.

While on its face, defendant's defense would seem to be untenable under the holding of Jim McNeff, supra, defendant believes that his position is supported by Operating Engineers Pension Trust v. Gilliam, 737 F.2d 1501 (9th Cir. 1984). That case held that the Jim McNeff decision did not preclude a contract formation defense if evidence showed that the

parties had not entered into a contract at all. Under the facts of Gilliam, an employer signed what he thought was an application for union membership, and not a binding collective bargaining agreement. The court stated that a party who signs a document reasonably believing it is something quite different than it is cannot be bound to the terms of the document. Id. at 1504. While defendant here would wish to fit the facts of his case within the Gilliam mold, thus circumventing the Supreme Court's holding, he cannot comfortably do so. There was no misrepresentation regarding the agreement, and it is safe to assume he knew full well the content of the contract presented. That he "printed" his name believing it was not a signature indicates naivete, but not a lack of meeting of the minds. This court therefore concludes that the duress defense is not available in this action, and the parties' contract is fully enforceable. See also, Chicago District



Council of Carpenters v. Dombrowski, 545 F.Supp. 325 (N.D.Ill. 1982), which disallowed a fraud and duress defense to a collective bargaining agreement, stating that "an employer should not be able to tie up simple contribution actions with this kind of contract law defense really aimed at the union." Id. at 328.

Having carefully reviewed the motions, the parties' submissions, and relevant law, the court concludes there are no material facts in issue which would preclude the grant of summary judgment in this case. Accordingly, plaintiffs' motion for summary judgment is granted, and summary judgment is entered in favor of plaintiffs. Defendant's motion for summary judgment is denied.

/s/ George N. Leighton  
United States District Judge

Date: February 1, 1985



UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF ILLINOIS

LABORERS' PENSION FUND,	)	
	)	
Plaintiff,	)	
	)	
v.	)	No. 82-C-2280
	)	
GASAWAY,	)	
	)	
Defendant.	)	

It is ordered and adjudged:

Plaintiffs' motion for summary judgment is granted, and judgment is entered in favor of plaintiffs for \$14,127.57.

/s/ McClendon Grice  
McClendon Grice  
Deputy Clerk

Dated: February 1, 1985

IN THE UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF ILLINOIS  
EASTERN DIVISION

LABORERS' PENSION FUND  
AND LABORERS' WELFARE  
FUND OF THE HEALTH AND  
WELFARE DEPARTMENT OF  
THE CONSTRUCTION AND  
GENERAL LABORER'S  
DISTRICT COUNCIL OF  
CHICAGO AND VICINITY,

Plaintiffs,

V.

DAVID A. GASAWAY, d/b/a  
SUBURBAN SEALING COMPANY,

**Defendant.**

No. 83-C-2280

Before the  
Honorable  
George N.  
Leighton U.S.  
District Judge

## Memorandum

This cause is before the court on defendant's motion for reconsideration of the court's grant of summary judgment in favor of plaintiff-trustees, in their action to collect delinquent fringe benefit contributions pursuant to a pre-hire agreement entered into between the union and defendant employer. Such agreements are enforceable under Section 8(f) of the Labor Management Relations Act, 29

U.S.C. § 158(f), until rejected or voided by the employer. Jim McNeff, Inc. v. Todd, 103 S.Ct. 1753 (1983). In its February 1, 1985 ruling, the court concluded that defendant's pre-hire agreement with the union was fully enforceable until the time of written repudiation of January 25, 1983, n.9. Even assuming arguendo that contract formation defenses are applicable to pre-hire contracts, the court held that the facts of this case did not support a finding of fraud and duress. But see Operating Engineers Pension Trust v. Gilliam, 737 F.2d 1501 (9th Cir. 1984). The court sees no reason to disturb its view that defendant entered into a voluntary and enforceable contract at the time of signing.

On reconsideration, defendant also urges that the contract was void ab initio because of illegality, or that if a contract was formed at all, it was only for 1 or 2 days (the length of the first commercial job). The court does not find the illegality argument to

have much substance. While defendant claims that there was unlawful conduct regarding initiation fees, constituting bribery and extortion, he presents no supporting documentation to indicate that payment was not made in accordance with 29 U.S.C. §186(c)(4) which provides that money deducted from the wages of employees in payment of membership dues in a labor organization is a lawful payment by an employer. The court therefore rejects this argument for reconsideration.

In oral arguments before this court, defendant strongly advanced his alternative ground for reconsideration: that the evidence shows he repudiated the agreement by conduct much earlier than January 25, 1983. It is true that a party may repudiate a pre-hire agreement by conduct, and there is no bright line as to what kind of conduct is sufficient to effect a repudiation. We know that engaging in activity overtly and completely inconsistent with contractual obligations will

affect a repudiation, Jim McNeff, Inc. v. Todd, 103 S.Ct. at 1759, n.11, while mere non-compliance with the terms of the agreement will not, International Association of Bridge, Structural & Ornamental Iron Workers v. Higdon Construction Co., 739 F.2d 280, 283 (7th Cir. 1984). Courts have found the following acts constitute repudiation: dishonor of checks for initiation fees and union dues, Suburban Teamsters v. Callaghan Paving, Inc., 583 F.Supp. 105 (N.D.Ill. 1984); openly employing members of another union, Cable Guide Railing Construction Co. v. International Association of Bridge, Structural & Ornamental Iron Workers, 543 F.Supp. 405 (W.D.Pa. 1982), and oral communication of intent to repudiate, Eastern District Council v. Blake Construction Co., 457 F.Supp. 825 (E.D.Va. 1978). The crucial element required for conduct sufficient to constitute repudiation is that it be such to put the union on notice that the agreement is terminated. International

Association of Bridge, Structural & Ornamental  
Iron Workers v. Higdon Construction Co., 739  
F.2d at 282. The only affirmative act in the  
record here which could possibly be argued to  
be a repudiation is the employer's calling the  
union on the second day, and stating, "We  
don't have anyone who runs the paver. That's  
why I supposedly joined up with you guys so  
you can help me, and now you tell me you don't  
have anybody." (Gasaway, dep., p.22).  
Defendant construes this admission as  
acknowledging that the agreement was no longer  
effective, "because the union couldn't even  
send any persons from the hiring hall." But  
the court construes it differently. There is  
no specific statement that defendant intended  
to disavow the agreement; in fact, his calling  
the union hall for men indicates otherwise.  
Under such facts, the court cannot find a  
repudiation by conduct, even if defendant  
thereafter did not pay union scale, hire union  
employees, or pay into trust funds. These

acts constitute inactivity, and not the bald conduct required to put the union on notice that the employer no longer intended to be bound by the agreement. It is clear to the court, on the undisputed facts of this case, that repudiation became effective when formally communicated to plaintiffs on January 25, 1983.

Having carefully reviewed the grounds advanced for reconsideration, including the motion, the parties' submissions, and evidence and arguments presented at the oral hearing, the court concludes that they are without merit. Accordingly, defendant's motion for reconsideration is denied, and the court adheres to its earlier ruling granting judgment in favor of plaintiffs. Plaintiffs are to submit a schedule of attorney's fees and costs for the court's approval. They should be warned, however, that, in the court's view, this is not an "exceptional" case, so as to justify the award of a

multiplier. Hensley v. Eckerhart, 103 S.Ct.  
1933, 1940 (1983).

So ordered,

/s/ George N. Leighton  
George N. Leighton  
United States District Judge

Dated: April 19, 1985



UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF ILLINOIS

ORDER

This cause is before the court on "Defendant's Second Motion for Reconsideration and, Alternatively, For Limited Taking of Testimony and Clarification of Implicitly Mandatory Nature of Fees Contrary to the Discretionary Language of the Statute and Request for Further Oral Argument."

This court, on February 1, 1985, entered summary judgment in favor of plaintiffs in their action to collect fringe benefit contributions pursuant to a pre-hire agreement entered into between the union and defendant employer. Defendant moved for reconsideration of the order, and after oral argument the court on April 19, 1985, issued a memorandum discussing defendant's arguments for reconsideration in detail, and adhering to its earlier ruling. Defendant now moves the court to reconsider its ruling in the motion for reconsideration, claiming that the court

inadequately addressed two issues. Those are: that the contract in question was void as a result of bribery and extortion, and that a fee award is discretionary, not mandatory, in this case.

Defendant persists in his claim that there was unlawful conduct regarding initiation fees, and states that the court was incorrect in concluding that he presented no supporting documentation to indicate that the payment was not made in accordance with 29 U.S.C. §186(c)(4) which provides that payment of membership dues by an employer is a lawful payment. A review of defendant's arguments, again reveals that they are entirely without substance. The evidence is uncontroverted that initiation fees for two employees were paid by employer Gasaway to Union Secretary-Treasurer, Bob L. Thrasher, who issued receipts for the payments. That these employees did not later join the union does not indicate in any way that the payments for

their dues were unlawful when made, or that a court can infer, as defendant submits, that they constituted bribery and extortion.

Defendant makes a nitpicking argument regarding the award of attorney's fees in this case. Whether fees are considered discretionary, 29 U.S.C. §1132(g)(1), or mandatory, 29 U.S.C. §1132(g)(2), ERISA contemplates that a reasonable attorney's fee and costs are recoverable in an action involving delinquent contributions. This court sees no reason not to award fees to the pension fund in this case.

The court directs defendant's attention to Judge Shudar's opinion in Refrigerator Sales Co. Inc. v. Mitchell-Jackson, Inc., No. 81 C 5581 (N.D.Ill. December 16, 1983), West Federal Case News, May 3, 1985. There, a plaintiff imposed on the court with a motion for reconsideration and a new hearing on denial of his summary judgment motion. The court denied the motions, stating, "On any

issue in a summary judgment motion, as in any issue at trial, each party is entitled to one bite at the apple. (Plaintiff) has had one bite. . . In filing its motions for reconsideration and for a new hearing (plaintiff) impermissibly seeks to retry its case." Defendant has had two bites at the apple here. His second motion for reconsideration is denied.

/s/ Leighton, J.

UNITED STATES COURT OF APPEALS  
FOR THE SEVENTH CIRCUIT

Before

Hon. Richard D. Cudahy, Circuit Judge  
Hon. John L. Coffey, Circuit Judge  
Hon. Terence T. Evans, District Judge<sup>1</sup>

LABORERS' PENSION FUND	)	
AND LABORERS' WELFARE	)	Appeal from
FUND OF THE HEALTH AND	)	the United
WELFARE DEPARTMENT OF	)	States
THE CONSTRUCTION AND	)	District Court
GENERAL LABORER'S	)	for the North-
DISTRICT COUNCIL OF	)	ern District
CHICAGO AND VICINITY,	)	of Illinois,
	)	E a s t e r n
Plaintiffs,	)	Division
	)	
v.	)	No. 83-C-2280
	)	GEORGE N.
DAVID A. GASAWAY, d/b/a	)	LEIGHTON, J.
SUBURBAN SEALING COMPANY,	)	
	)	
Defendant.	)	

ORDER

David Gasaway appeals from the judgment of the district court requiring him to make past due payments to the Laborers' Pension and Welfare Funds in the amount of \$14,127.57. He

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<sup>1</sup>The Honorable Terence T. Evans, Judge of the United States District Court for the Eastern District of Wisconsin, is sitting by designation.

raises three issues: whether the printing (as opposed to a written signature) of his name on a prehire agreement means as a matter of law that there was no meeting of the minds; whether a federal court should enforce a prehire agreement which, in Gasaway's view, violated the racketeering provisions of the National Labor Relations Act (28 U.S.C. § 186); and whether certain of Gasaway's actions constitute repudiation of the agreement. Gasaway seeks not merely to set aside summary judgment entered against him, but to have summary judgment entered on his behalf dismissing the complaint. The judgment of the district court is affirmed.

In the summer of 1978, Gasaway established a company called Suburban Sealing, Inc., to engage in the business of paving and seal coating driveways and parking lots. On June 13, 1980, he began a commercial job, paving a bank parking lot in Downers Grove, Illinois. Representatives of various unions confronted

him on the job site and informed him that if he was going to take on "big jobs," he would have to be in the union.

In response to the confrontation, Gasaway signed up as an owner-operator with two of the unions. He paid the Teamsters \$230, and the Operating Engineers \$25.

However, he could not become an owner-operator with the Laborers union. Rather, he made partial down payments on initiation fees on behalf of two of his employees. He wrote two checks for \$25 each, payable to the Laborers union. In addition, the Laborers asked Gasaway to sign a prehire agreement. At this point, he called his father to the job site. His father, who had been a general contractor in the area for 30 years, told him not to sign the agreement. However, eventually, after prodding by Joe Griffiths, Business Agent for the Laborers, Gasaway printed his name on the document.

The Laborers' Pension Fund has requested two



audits. None was allowed. On April 14, 1982, this complaint was filed in the district court seeking contributions to the fund. On January 25, 1983, Gasaway notified the Laborers in writing of his repudiation of the prehire agreement.

In the district court the parties agreed that no material facts were in dispute, and filed cross-motions for summary judgment. Plaintiffs' motion was granted, and Gasaway moved for reconsideration, somewhat changing the thrust of his argument. His motion for reconsideration was denied, and he moved a second time for reconsideration. When the second motion was denied, he appealed from all three rulings, requesting this court to not merely set aside the summary judgment entered against him, but to dismiss the complaint as well.

Prehire agreements in the construction industry are enforceable under § 8(f) of the Labor Management Reform [sic] Act until they



are rejected or voided by the employer. Jim McNeff, Inc. v. Todd, 461 U.S. 260 (1983). Gasaway, however, contends that the prehire agreement involved here is not valid, first because he printed his name on the agreement rather than signing it. He argues that his action means, as a matter of law, that there was no meeting of the minds in regard to the contract. We disagree.

Neither Operating Engineers Pension Trust v. Gilliam, 737 F.2d 1501 (9th Cir. 1984), nor Caporale v. Mar Les, 656 F.2d 242 (7th Cir. 1981) requires the result Gasaway seeks. Gilliam, supra, stands for the proposition that a person who signs a document reasonably believing it is something quite different from what it is cannot be bound to the terms of the document. Gilliam did not read the documents he signed, but relied on the representations of the union agent who told him that he was signing an owner-operator agreement when in actuality he was signing a short form

bargaining agreement. That sort of misrepresentation is not present here.

In Mar Les, supra, an employer signed two memoranda of understanding, which in turn referred to a collective bargaining agreement and a trust agreement. The memoranda themselves were ambiguous, and the agreements to which they referred were never given to the employer. The court relied on the proposition that if the terms of a contract are not reasonably certain at the time the agreement is signed, no contract is created. At the same time, the court concluded that while the memoranda may have "created some limited contractual relationship between the parties," they did not bind the employer to a collective bargaining agreement. The Mar Les situation is not present here.

Gasaway does not claim ignorance of the document he signed; he does not claim misrepresentation regarding its contents. He claims only that because he printed his name,

he did not assent to be bound. Nevertheless he wrote two checks to the Laborers on behalf of two of his employees. His contention on this point is without merit and the cases on which he relies do not require a reversal of the district court's judgment.

Gasaway also contends that the district court was in error in its views either (1) that duress is not a defense to an action brought by a welfare fund rather than the union itself, as stated in the decision of February 1, 1985, or (2) that the facts of this case do not amount to duress, an alternative ground stated in the memorandum decision dated April 19, 1985. Gasaway asserts that the conduct of the unions constituted a violation of the racketeering provisions of the NLRA, and thus, the prehire agreement was illegal and should not be enforced by a federal court.

According to Gasaway's deposition testimony and his testimony before the National Labor

Relations Board, his men called him on June 13, 1980, to tell him that their job site was being picketed. He went to the scene and was confronted by picketers and a number of officials from various unions. The entire incident lasted less than a day. He joined a couple of unions as an owner-operator and he signed the prehire agreement with the Laborers. These facts, which are undisputed, are viewed diametrically by the union and the company.

It is believed, unnecessary in this case to decide whether duress is a defense in an action brought by a trust fund rather than a union because on the undisputed facts of this case, Gasaway cannot establish that duress is present. In Jim McNeff, supra, the court stated in n. 9, page 270:

There is no merit to petitioner's claim that it was coerced into entering the agreement. Petitioner was simply informed that the general contractor on the jobsite was bound by a union signatory subcontracting clause in its collective bargaining agreement with the Union. That clause required petitioner to enter into a

similar agreement with the Union if it wanted to stay on the jobsite. . . . Petitioner cannot rely on such "pressure," made lawful by the construction industry proviso, to support its contention that it entered the prehire agreement at issue in this case involuntarily.

The "pressure" present here as well does not constitute duress.

Finally, Gasaway contends that the district court was wrong in concluding that the prehire agreement was not repudiated until he sent written notice of repudiation on January 25, 1983.

We agree with the district court that Gasaway's actions prior to the notice are not sufficient to constitute repudiation. Exactly what is required to constitute notice of repudiation is not clear. In Jim McNeff, supra, the court stated at n. 11, pp. 270-271:

It is not necessary to decide in this case what specific acts would affect the repudiation of a prehire agreement--sending notice to the union, engaging in activity overtly and completely inconsistent with contractual obligations, or, as respondent suggests, precipitating a representation election pursuant to the final proviso in § 8(f) that shows the union does not enjoy majority support.

However, breach of the contract itself is not sufficient to give notice of repudiation. See Iron Workers Local 103 v. Higdon, 739 F.2d 280 (7th Cir. 1984). Here, Gasaway's actions are not sufficiently definite to provide the union with notice that he was repudiating the agreement prior to his written letter of January 25, 1983.

Accordingly, the judgment of the district court is AFFIRMED.

JUDGMENT -- ORAL ARGUMENT

UNITED STATES COURT OF APPEALS  
FOR THE SEVENTH CIRCUIT

June 25, 1986

Before

Hon. Richard D. Cudahy, Circuit Judge  
Hon. John L. Coffey, Circuit Judge  
Hon. Terence T. Evans, District Judge<sup>2</sup>

LABORERS' PENSION FUND	)	
AND LABORERS' WELFARE	)	Appeal from
FUND OF THE HEALTH AND	)	the United
WELFARE DEPARTMENT OF	)	States
THE CONSTRUCTION AND	)	District Court
GENERAL LABORER'S	)	for the North-
DISTRICT COUNCIL OF	)	ern District
CHICAGO AND VICINITY,	)	of Illinois,
Plaintiffs-Appellees,	)	Eastern
	)	Division
v.	)	No. 83-C-2280
	)	GEORGE N.
DAVID A. GASAWAY, d/b/a	)	LEIGHTON, J.
SUBURBAN SEALING COMPANY,	)	
	)	
Defendant-Appellant.	)	

This cause was heard on the record from the United States District Court for the Northern District of Illinois, Eastern Division, was

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<sup>2</sup>The Honorable Terence T. Evans, Judge of the United States District Court for the Eastern District of Wisconsin, is sitting by designation.

argued by counsel.

On consideration whereof, IT IS ORDERED AND ADJUDGED by this Court that the judgment of the said District Court in this cause appealed from be, and the same is hereby, AFFIRMED, with costs, in accordance with the order of this Court entered this date.



UNITED STATES COURT OF APPEALS  
FOR THE SEVENTH CIRCUIT

September 9, 1986

Before

Hon. Richard D. Cudahy, Circuit Judge  
Hon. John L. Coffey, Circuit Judge  
Hon. Terence T. Evans, District Judge<sup>3</sup>

LABORERS' PENSION FUND	)	
AND LABORERS' WELFARE	)	Appeal from
FUND OF THE HEALTH AND	)	the United
WELFARE DEPARTMENT OF	)	States
THE CONSTRUCTION AND	)	District Court
GENERAL LABORER'S	)	for the North-
DISTRICT COUNCIL OF	)	ern District
CHICAGO AND VICINITY,	)	of Illinois,
	)	Eastern
Plaintiffs-Appellees,	)	Division
	)	
v.	)	No. 83-C-2280
	)	GEORGE N.
DAVID A. GASAWAY, d/b/a	)	LEIGHTON, J.
SUBURBAN SEALING COMPANY,	)	
	)	
Defendant-Appellant.	)	

ORDER

On consideration of the petition for rehearing and suggestion for rehearing in banc filed in the above-entitled cause on behalf of the defendant-appellant, no judge in active

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<sup>3</sup>The Honorable Terence T. Evans, Judge of the United States District Court for the Eastern District of Wisconsin, is sitting by designation.

the defendant-appellant, no judge in active service has requested a vote thereon, and all of the judges on the original panel have voted to deny the rehearing. Accordingly,

IT IS HEREBY ORDERED that the aforesaid petition for rehearing be, and the same is hereby, DENIED.

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